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SUSAN F. SCHWARTZ Of Counsel

Hand Delivered

Mr. Stephen August Presiding Officers Energy Facilities Siting Board One South Station Boston, MA 02110

September 18, 2009

RE: EFSB 08-2/D.P.U. 08-105/08-106 - Greater Springfield Reliability Project

Dear Mr. August:

Enclosed for filing, please find five copies of the Objection of Western Massachusetts Electric Company to Admission of Proposed Testimony of Citizens Against Overhead Power Line Construction.

Thank you for your attention to this matter.

Very truly yours,

Catherine Keuthen

Encl.

Service List

COMMONWEALTH OF MASSACHUSETTS ENERGY FACILITIES SITING BOARD

RE:	WESTERN MASSACHUSETTS	
	ELECTRIC COMPANY	

EFSB 08-2/D.P.U. 08-105/08-106

CERTIFICATE OF SERVICE

I hereby certify that, pursuant to 980 C.M.R. 1.03(4), I have on or before this day served a true copy of the enclosed letter, by United States mail, to the following:

Donald W. Boecke, Assistant Attorney General Patrick J. Tarmey, Assistant Attorney General Massachusetts Attorney General, Office of Ratepayer Advocacy One Ashburton Place Boston, MA 02108

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Mary J. Healey, Consumer Counsel, Office of Consumer Counsel Ten Franklin Square New Britain, CT 06051

Richard Werbiskis, Planning Director Town of West Springfield Planning Department 26 Central Street, Suite 20 West Springfield, MA 01089 (without attachment)

David M. Sterling 33 Prospect Street Agawam, MA 01001 (without attachment)

Dated at Boston, Massachusetts this 18th day of September 2009

Tatherine I Keuthen Esq

Catherine J. Keuthen, Esq. Meyer, Connolly, Simons & Keuthen LLP 12 Post Office Square Boston, MA 02109 (617) 423-2254

Counsel for Western Massachusetts Electric Company

COMMONWEALTH OF MASSACHUSETTS ENERGY FACILITIES SITING BOARD

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Western Massachusetts Electric Company)	EFSB 08-2/
	D.P.U. 08-105/D.P.U. 08-106

OBJECTION OF WESTERN MASSACHUSETTS ELECTRIC COMPANY TO ADMISSION OF PROPOSED TESTIMONY OF CITIZENS AGAINST OVERHEAD POWER LINE CONSTRUCTION

Introduction

By joint order of September 1, 2009 (the "Joint Order"), the Massachusetts

Energy Facilities Sitting Board ("EFSB") and the Connecticut Sitting Council ("Council"
or "CSC") announced that they would hold joint evidentiary hearings in the above
captioned matter and in CSC Docket 370A, both concerning the Greater Springfield
Reliability Project ("GSRP") proposed by Western Massachusetts Electric Company
("WMECO") in Massachusetts and The Connecticut Light and Power Company
("CL&P") in Connecticut. In the Joint Order, the Council and the EFSB provided that:

[T]he subject matter for the joint hearings on September 22 and September 23, 2009 shall be limited to the environmental impacts, and relative costs and reliability concerns of the Northern and Southern routes, exclusive of need.

Joint Order, at 2. A copy of the Joint Order is attached hereto as Exhibit 1.

Citizens against Overhead Power Line Construction ("CAOPLC"), a party in the CSC proceeding, but not in the EFSB proceeding, has submitted the testimony of Richard Léger, dated September 15, 2009, for the joint hearings. A copy of the proposed CAOPLC testimony is attached hereto as Exhibit 2. Western Massachusetts Electric Company ("WMECO") respectfully requests that the EFSB not admit this proposed

testimony in the joint hearing session to be held with the Council on September 22 and 23, 2009.

Facts

A. CAOPLC is not a party in the above-referenced EFSB proceeding and accordingly, should not be permitted to present testimony in the joint proceeding.

While M.G.L. c. 164, §69Q authorizes the EFSB to hold joint hearings with other state agencies, the statute does not permit a party who has only intervened in one proceeding, but not the other, to provide testimony at the joint hearing. Likewise, the joint hearing statute does not confer intervenor status in the EFSB proceeding on someone who is only a party in the CSC proceeding. The scope of Joint hearings must be limited not only to topics which are common to both proceedings, but also to witnesses testifying on behalf of parties common to both proceedings.

B. The Council's Limited Permission to File Pre-Filed Testimony within the Scope of the Joint Hearings.

On September 1, 2009, the Council issued a notice that it would "consider additional requests for permission to submit testimony...specifically related to the joint hearings at the continued evidentiary hearing scheduled for September 2, 2009," and that any such testimony would be required to be filed by September 15, 2009. (Council Notice to Parties and Intervenors, Sept. 1, 2009; copy attached hereto as Exhibit 3)

At a procedural conference prior to the commencement of the September 2, 2009 hearing in this matter, the Council resolved to accept pre-filed testimony from Citizens Against Overhead Power Line Construction (CAOPLC), **provided that** it be "limited to those items to be discussed at the hearing to be conducted with the Massachusetts Energy Facilities Siting Board" (9/02/09 Tr. At 19); that is, "the environmental impacts

and relative costs and reliability concerns of the northern and southern routes, exclusive of need." (*Id.* at 15) A copy of pages 8-19 of the transcript of the proceedings of September 2, 2009, in which the CAOPLC request to submit pre-filed testimony was discussed and acted upon by the Council, is attached as Exhibit 4.

B. The Testimony Profferred by CAOPLC

The proposed testimony proffered by CAOPLC on September 15, 2009

("CAOPLC Test.") does not relate at all to the comparative merits of the Northern and Southern routes. It is, in its entirety, outside the scope of the Joint Hearings and beyond the scope of the Council's permission to file additional testimony. The only route – specific proposed testimony relates to a segment of the right-of-way ("ROW") from the North Bloomfield Substation to the Agawam Substation, which is common to both the Northern and Southern routes. In particular, it relates to a segment of this ROW in East Granby and West Suffield, Connecticut, The remainder of the testimony is not location specific. The subject matter of the proposed testimony is as follows:

Subject	Pages
Visual impacts in Newgate area of East Granby and West Suffield	4, 25-27, 30
Erosion and water run-off in West Suffield	4, 29
EMF Health Effects Generally and at the Suffield Sportsman's Club	4, 5, 8-15
Impacts on Values of CAOPLC Members' Properties and Suffield and East Granby Grand Lists	4,5, 28-29
Impacts on Agricultural Land in Suffield and generally	5
Unacceptability of potential underground line variations identified for CT route segments.	5,6
Inadequacy of Connecticut Siting Council process and procedure	6,7
High Voltage Direct Current (HVDC) technology – capabilities and cost; application to entire project (without regard to specific routes)	15-25

Discussion

The proffered testimony is inadmissible for many reasons. CAOPLC has not petitioned to intervene in the EFSB proceeding and has been granted neither intervenor nor limited participant status. While M.G.L. c. 164, §69Q authorizes the EFSB to hold joint hearings with other state agencies, the statute does not confer intervenor status in Massachusetts on someone who is only a party in the Connecticut proceeding. The purpose of authorizing joint hearings is to promote efficiency in the hearing process. For example, parties participating in both proceedings would not have to present identical testimony twice in two different forums. However, the joint hearing statute does not permit a backdoor for a party who has only intervened in one proceeding, but not the other, to provide testimony at the joint hearing. The joint hearing statute does not enhance or diminish any of the rights or obligations of the parties to each of the respective state proceedings. Likewise, the statute does not negate the EFSB's obligation to act in accordance with the statutes pursuant to which the petitions in this proceeding were filed, the EFSB's procedural rules as set forth in 980 CMR 1.01 et seq., and the June 30, 2009 Procedural Ground Rules and Schedule established in this proceeding. The deadlines in the EFSB proceeding for petitions to intervene and for the pre-filing of direct testimony has passed.

Parties in the Connecticut proceeding who have not intervened in the Massachusetts proceeding are neither parties nor limited participants in the EFSB proceeding. They do not become parties in the Massachusetts proceeding merely by virtue of the joint hearings. In accordance with 980 CMR 1.06(4)(a), only parties have the right to introduce both oral and documentary evidence. Limited participants, who are

not parties (980 CMR 1.05(2)(c)), do not have the right to introduce evidence. It follows that entities with no procedural standing in a proceeding certainly do not have the right to introduce testimony. Allowing the testimony of a witness, not sponsored by a party, presents complicated procedural and evidentiary implications. For example, in accordance with 980 CMR 1.06(4)(e), parties can move for an order to compel a party to comply with a discovery request. Query, if there is no party to the EFSB proceeding, how could such an unsponsored witness be compelled to respond?

In addition, most of it consists of testimony by a witness (Richard Legere, Executive Director of CAOPLC) without any disclosed expert qualifications with respect to highly technical subjects that require expert testimony – epidemiology, medicine, electrical engineering, power engineering, and real estate appraisal to name only a few subjects. Much of it is argument, rather than testimony. Some of it would be irrelevant to any phase of these proceedings. But all of it is well beyond the scope of the limited subject matter of the Joint Hearings, and for that reason it is all beyond the scope of the Council's permission to file additional testimony.

Admission of this wide ranging, but extraneous, testimony would "hijack" the two days of joint proceedings set aside to consider the Northern vs. Southern route issues. First, the EFSB and Council would have to consider challenges related to the witness' qualifications and the relevance of the testimony. After those rulings were made, cross examination would necessarily be extensive – but wholly irrelevant to the noticed subject matter of the joint hearings.

WHEREFORE, for the reasons stated above, Western Massachusetts Electric Company respectfully requests that the EFSB reject the proffered testimony and restrict its consideration to the issues for which the hearings have been noticed.

Respectfully Submitted,

WESTERN MASSACHUSETTS ELECTRIC COMPANY

By its attorney,

Catherine J. Keuthen, Esq.

Meyer, Connolly, Simons & Keuthen LLP

12 Post Office Square

Boston, MA 02109

(617) 423-2254

(617 426-4687 (fax)

Dated: September 18, 2009

EXHIBIT 1



Connecticut Siting Council 10 Franklin Square New Britain, CT 0605] Phone: (860) 827-2935



The Commonwealth of Massachusetts ENERGY FACILITIES SITING BOARD One South Station Boston, MA 02110 Phone: (617) 305-3525

DATE:

September 1, 2009

-TO:

Parties & Intervenors

FROM:

S. Derek Phelps, Executive Director, Connecticut Siting Council

Stephen H. August, Presiding Officer, Massachusetts Energy Fachitie Siting Board

RE:

DOCKET 370 – Consolidated proceeding pursuant to the Connecticut Energy Advisory Board (CEAB) Request for Proposal (RFP) process under C.G.S. §16a-7c. Original application: The Connecticut Light & Power Company application for Certificates of Environmental Compatibility and Public Need for the Connecticut Valley Electric Transmission Reliability Projects which consist of (1) The Connecticut portion of the Greater Springfield Reliability Project that traverses the municipalities of Bloomfield, East Granby, and Suffield, or potentially including an alternate portion that traverses the municipalities of Suffield and Enfield, terminating at the North Bloomfield Substation; and (2) the Manchester Substation to Meekville Junction Circuit Separation Project in Manchester, Connecticut. Competing application: NRG Energy, Inc. application pursuant to C.G.S. §16-50/(a)(3) for consideration of a 530 MW combined cycle generating plant in Meriden, Connecticut.

MASSACHUSETTS ENERGY FACILITIES SITING BOARD DOCKET EFSB 08-2/DPU 08-105/08-106 - Petition of Western Massachusetts Electric Company to construct and operate new overhead 345-kV transmission facilities, two new 115-kV switching stations, modification of existing switching stations & substations, and rebuilding/re-conductoring certain existing overhead transmission lines in the towns of Agawan, Chicopee and Ludlow, and the cities of Springfield and West Springfield and extending to the municipalities of East Longmeadow, Hampden, Longmeadow and Wilbraham in the alternative route.

The Connecticut Siting Council (Council) and the Massachusetts Energy Facilities Siting Board (EFSB) will hold joint evidentiary hearings in the above-referenced dockets on Tuesday, September 22, 2009 at 11:00 AM and on Wednesday, September 23, 2009 at 10:00 AM at the Crowne Plaza Hotel located at I Bright Meadow Boulevard in Enfield, Connecticut. Directions to the Crowne Plaza Hotel can be found at: http://www.cpenfield.com/directions.htm The hearings will comply with the Connecticut and Massachusetts Administrative Procedures Acts.

Page 2 of 2

EFSB/CSC Joint Memo; Enfield Hearings September 1, 2009

The purpose of the joint hearings is to provide parties and intervenors in both dockets an opportunity to develop the record on matters common to both states' proceedings. In response to comments received from docket participants in both proceedings, the Council and the EFSB have determined that the subject matter for the joint hearings on September 22, 2009 and September 23, 2009 shall be limited to the environmental impacts, and relative costs and reliability concerns of the Northern and Southern routes, exclusive of need. The issue of need is specifically excluded based on the amount of time already devoted to this topic in previous Docket 370 evidentiary hearings held in July and August.

The Council and the EFSB invite comments from parties and intervenors as to the potential appearance of a joint panel of both applicants, CL&P and WMECO, at the joint evidentiary hearings. These comments should be submitted on or before September 11, 2009. Additionally, parties and intervenors that intend to participate in the joint hearings and conduct cross examination should notify the Council and the EFSB on or before September 11, 2009.

Finally, please also note that the Council and the EFSB will conduct an additional joint hearing session within the CT Docket 370 scheduled evidentiary hearing dates of Wednesday, October 21, 2009 and/or Thursday, October 22, 2009, at the Central Connecticut State University Institute of Technology and Business Development in New Britain, Connecticut. At the additional joint hearing, the EFSB may participate in the cross examination of witnesses scheduled in Docket 370. Further information as to this joint hearing will be forthcoming in future correspondence.



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051
Phone: (860) 827-2935 Fax: (860) 827-2950
E-Mail: siting.council@ct.gov
www.ct.gov/csc

NOTICE OF SERVICE

I hereby affirm that a photocopy of this document was sent to each Party and Intervenor on the service list dated August 24, 2009 with method of service to each party and intervenor listed via either e-mail or hard-copy on September 2, 2009.

Dated: September 2, 2009

Lisa Fontaine

Custodian of Docket No. 370



EXHIBIT 2

MATTHEW C. MCGRATH

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September 15, 2009

S. Derek Phelps Executive Director Connecticut Siting Council Ten Franklin Square New Britain, CT 06051

Re:

Docket No. 370B: NRG Energy, Inc. application Pursuant to C.G.S. §15-50*l*(a)(3) for Consideration for a 530 MW Combined Cycle Generation Plant in Meriden, CT.

Docket No. 370A: CL&P Application for the Greater Springfield Reliability Project and the Manchester to Meekville Jct. Circuit Separation Project

Dear Mr. Phelps:

I am counsel for Citizens Against Overhead Power Line Construction (CAOPLC), a party in the referenced docket.

Enclosed is the original and fifteen (15) copies of the Testimony of Richard Legere, Executive Director of CAOPLC, submitted to the joint hearings of the Connecticut Siting Council and the Massachusetts EFSB. This testimony concerns the issues of the environmental impacts and cost and reliability concerns of the North and Southern routes, as defined in these proceedings.

Please feel free to contact me at any time regarding this matter.

Sincerely,

Matthew C. McGrath

Watthing CM South

cc:

encl:

Testimony

of

Citizens Against Overhead Power Line Construction prepared for the

Connecticut Siting Council and the Massachusetts EFSB

for the

Greater Springfield Reliability Project/ NEEWS Projects Hearings

Table of Contents

Preface
A Citizen's Perspective of the Siting Process6
EMF Radiation8
Dose/Response curve11
Problems with the Linear Dose/Response Model12
INTRODUCTION TO TOXICOLOGY12
MEASURES OF EXPOSURE12
DOSE-EFFECT RELATIONSHIPS
Gene Mutations and Childhood Leukemia Risk14
Toxicogenomics14
HVDC Technology – Background Information, Technical Applications and Costs
Notes and commentary on HVDC technology18
HVDC Light18
Applications of HVDC Light19
Other compelling and important HVDC documents for CSC and MA EFSB review:
HVDC and Renewable Energy21
Visual and Environmental Impacts of the GSRP25
Property Values
Final Comments

The Connecticut Light & Power Company application for Certificates of Environmental Compatibility and Public Need for the Connecticut Valley Electric Transmission Reliability Projects which consits of (1) The Connecticut portion of the Greater Springfield Reliability Project that traverses the municiplaities of Bloomfield, East Granby, and Suffield, or potentially including an alternate portion that traverses the municipalities of Suffield and Enfield, terminating at the North Bloommfield Substation; and (2) the Manchester Substation to Meekville Junction Circuit Separation project in Manchester, Connecticut.

CT DOCKET No. 370

September 15, 2009

Citizens Against Overhead Power Line Construction Prefiled Testimony

Testimony of Richard Legere Executive Director, CAOPLC

Preface

I am addressing my comments to the CSC as Executive Director of Citizens Against Overhead Power Line Construction (CAOPLC).

CAOPLC began as a grassroots advocacy group representing the Suffield and East Granby families who have serious concerns about the adverse impacts of CL&P's proposed NEEWS/GSRP 345,000 volt overhead alternating current power lines. CAOPLC is now receiving emails and meeting with town officials through the NEEWS project area. It seems that what could be viewed as our "backyard" concerns are shared by a wide group of individuals throughout the NEEWS project area.

To be clear, we are not a NIMBY (not in my backyard) group. It would be foolish to argue against having reliable electric energy. It would be equally foolish and inappropriate to argue that utility ratepayers should be paying as much as possible for that energy. If there is a need for the power lines, our concerns and opposition comes in how they are constructed and the disproportionate share of the adverse impacts the a select few families will have to shoulder and endure.

We do not think that power line construction should be, and has to be, a zero sum game. That is where NU, CL&P, WMECO and ISO-NE are winners and everyone else who lives in a power line sited community or neighboring community loses.

Since the scope of the joint CT/MA hearings is to encompass "the environmental impacts and cost and reliability concerns of the Northern and Southern routes, exclusive of need" we will start with a definition of "environmental" so that our testimony follows that direction. Webster's Dictionary defines "Environmental" as:

(1) The circumstances, objects, or conditions by which one is surrounded;

(2a) The complex of physical, chemical, and biotic factors (as climate, soil, and living things) that act upon an organism or an ecological community and ultimately determine its form and survival;

(2b) the aggregate of social and cultural conditions that influence the life of an individual or community;

(3) The position or characteristic position of a linguistic element in a sequence;

(4) A computer interface from which various tasks can be performed <a programming environment>.

Given Webster's definition of "environmental", here are the main concerns of the families whose property abuts or shares its land with the CL&P right of way:

• Our health and safety, particularly the health of our children and grandchildren from the EMF radiation from CL&P's proposed 345 kV AC overhead lines.

• The visual pollution of any power transmission tower that would be located in the Newgate area of East Granby and West Suffield. The CL&P Newgate area right of way (ROW) borders and runs parallel to the Metacomet Trail. The Metacomet Trail was recently awarded a national historic heritage trail designation, a designation similar to the Appalachian Trail. All Metacomet area residents share a deep concern about the extraordinary visual pollution that will occur. Of ten (10) to thirteen (13) story power towers. It will scar a beautiful scenic, pastoral and historic area and damage it irreparably.

• Severe erosion and water runoff problems in the Phelps Road area in West Suffield which is also in the Newgate area and along Metacomet trail. On the southern part of Phelps Road there are a number of homes on a steep slope that currently experience heavy water runoff problems when there are moderate to heavy rains and in springtime with the spring rains and snow melt. Any further clearing of the right of way will exacerbate those erosion and runoff problems and cause erosion and water runoff problems not only for the southern high slope residents but the lower slope residents on the northern side of the road who receive the runoff waters.

• We have concerns about the possible serious loss of our property values for overhead power lines. Estimated run from a few thousand dollars for some homes, to in the case of a few homes, in the hundreds of thousands to the million dollar range.

• We have concerns that the possible loss of our property values will impact our small town's tax base and cause a financial "ripple effect" through our local businesses such as Realtors and

contractors and other small, local shops and service businesses struggling through a recessionary economy.

• We have concerns specifically about the impact of EMFs on children who do not reside in or along the CL&P ROW. While there are no public schools presently located near the proposed power lines, there are a number of facilities that have or sponsor recreational events that do. A good example is the Suffield Sportsman Club. I have been at the club during events to gather signatures for our petition. I have been struck by the number of children who attend events such as a Turkey Shoot.

• We have concerns about the impact on our agricultural lands. Suffield in particular is proud of its heritage as a farming community, a tradition that dates back to the 1600's. We think that by recognizing the unique attributes, culture and benefits of each community, and that preserving the local uniqueness, local flavor from unnecessary or inappropriate power transmission development, preserving and promoting community diversity will benefit all of Connecticut's and Massachusetts's small towns by helping to sustain those attributes, landscapes and the quality of life we hold dear.

There is another overarching concern that we have, that of the unresponsiveness of CL&P to its local, resident ROW ratepayers and why CL&P behaves in this way. We saw signs of it in our many "community outreach¹" discussions with CL&P where we tried to explain our concerns and suggest alternative designs that addressed our concerns, such as alternative siting options, alternative transmission pole designs, and ways to mitigate EMF's. But as they say actions speak louder than words and it was clear by CL&P's actions that CL&P had its plans and designs firmly set and was unwilling to offer any realistic and meaningful modifications. And it was that unwillingness and intransigence that we did not understand at the time.

CL&P will say that they did plan a number of underground variations. That is true. But the underground variations are unworkable and unrealistic. Members of our group met with CL&P's representatives this summer (2009) during both in-home meetings and community meetings. A significant number of people voiced strong concerns about EMF radiation from the 345 kV power line, especially with regard to their children and grandchildren's health. We are at the beginning stages of a petition drive and currently have the signatures of over 200 Suffield and East Granby residents who are concerned about the significant health risks such as childhood leukemia and the adverse economic effects of a high voltage overhead power line. Although we have expressed our concerns, CL&P has refused to adequately address this issue, entertain the siting or construction options we suggest, or even attempt to reassure us other than to say (incorrectly)the World Health Organization says EMF's from power lines are safe.

So, what has CL&P proposed to the CT Siting Council as its alternative plans for underground routes?

Two of the alternative plans dig up either Newgate Road or Routes 20 and 187 in East Granby and West Suffield. Among some of the many unacceptable affects of these alternative plans, is that CL&P proposes to bury its 345kV AC lines under the roadways so that we, our children and grandchildren, will drive over them numerous times each day for miles at a time. This "solution" will most likely dramatically INCREASE our EMF exposure over that of a 345 kV overhead power line.

¹ "Outreach" is CL&P's term. If CL&P was responsive to the public's concerns there would not be grass roots advocacy groups like CAOPLC.

In order to sway public opinion to believe that the overhead power lines are the least of all evils, CL&P's underground proposals seem specifically developed to destroy the historic Newgate Road and Metacomet Trail landscape, as well as disrupt people's lives and subject them to as much inconvenience as possible in the construction process which CL&P says will last for years.

CL&P's "alternate underground plan" for Newgate Road risks the possible collapse of the historic Old Newgate Prison, a National Historic Register property, by routing the proposed underground power line's tunnels adjacent to its foundation and the copper mine's underground tunnels. Personally, I cannot understand how and why professional engineers can proffer such absurd solutions. A logical explanation seems to be that CL&P is intentionally proposing dead-on-arrival construction alternatives.

If these two options are dismissed, that will leave only an overhead 345 kV AC power line and the underground 345 kV AC option through the existing right of way. We believe it is CL&P's express purpose to offer alternative underground plans so objectionable, so unworkable and so patently ridiculous that underground construction solutions are discarded as options by the CT Siting Council. If so, CL&P is making a mockery of the intent of CT 04-246, the siting process and us as its customers.

A Citizen's Perspective of the Siting Process

If we could use the above story as the foundation for the first topic for CAOPLC's testimony, we would like to address what it is like to participate as a citizen and a citizens group in the environment of the siting process and its hearings.

The environment that a citizens group operates within in the siting process and its hearings is one in which they are obviously not the subject matter experts or anything reasonably close to it. And that is especially true in the early days of participation. It is a very steep learning curve. We are not experts in electrical power transmission engineering. Nor are we economic modeling experts or expert in the ways in which the short and long term power generation markets are designed and function. We are not expert, practicing professionals on the specific environmental issues of power transmission construction. Typically, we are not lawyers. Those citizens who are lawyers are typically not experienced in administrative law and the siting process, nor in state and federal utility regulations. We do not have expertise as financial professionals in how power transmission projects are subsidized and financed over the project's long term life cycle.

From researching the issues of power line transmission for a year, it seems that citizens groups universally travel down the same rocky path. We don't know what we don't know until we reach the point, through research, that we don't know it.

For example, we did not understand why CL&P is so unresponsive to its rate payers' concerns about the potential for adverse health and safety effects of the GSRP and sis o steadfast in its insistence to advocating its base design for the GSRP transmission line despite all of the concern voiced by so many people.

Once we realized after researching NU/CL&P's business structure and the utility franchise that grants CL&P the authority to operate monopolistically in its territory, we understood. CL&P², or properly Northeast Utilities (NU), like any other stockholder owned and as a majority institutionally owned corporation has a strict fiduciary duty to its largely institutional shareholders. They have no fiduciary duty or obligation to us, the families and residents who are their customers and ratepayers. Rather, NU and CL&P and WMECO stand in opposition to its ratepayer customers adopting an in loco parentis position of, trust us we know what is best for you, advocacy for its transmission projects. And as NU's CEO, Mr. Shivery has often said to institutional analysts, "NU's core competency is sourcing and building transmission lines."

Somehow, and through what some of our members referred to as divine intervention, we were able to retain the pro bono services of our attorney, Matt McGrath. Prior to that watershed day of Mr. McGrath's agreement to represent CAOPLC, we diligently searched and researched our legal options to be able to challenge the "parental beneficence" of NU and CL&P and the GSRP. Most law firms experienced in utility law estimated the costs for representation at the CSC evidentiary hearings at \$100,000 to \$300,000 depending on how many expert witnesses we wanted to present. Clearly, it is a very uneven playing field that we are on, an environment not conducive to citizens groups' being able to present and advocate for our concerns.

And as Mr. McGrath explained, our legal process is an adversarial process. Which further explains why the local families of East Granby and Suffield could not understand, from our parochial perspective at least, why CL&P did not seem to care about us. CL&P is not required to concern itself with CAOPLC and its members, they have no fiduciary duty to care, indeed NU or CL&P could risk a shareholder lawsuit if they did not conduct its affairs with the best interest of its shareholders at the forefront no matter how harmful they may be to local residents. And fixing that dysfunctional situation is beyond the scope of the siting process.

So we, the families and citizens who are affected by the NEEWS/GSRP power lines, understand the great challenges and responsibilities that are placed in both the CSC and MA EFSB. We ask for your consideration because we are still researching and learning. We feel that to not have done our home work and to come unprepared to these hearings would be a disservice to the families who depend on us, to the siting process and even to the applicant, CL&P and WMECO.

We view our role and value to the siting process is one that is analogous to hunting Truffles. We root around to research and identify alternatives. We root some more and ask questions where contradictions and inconsistencies are apparent, and bring forth the information that would help the siting process to achieve a solution that is the best possible, long term use of what is not NU or CL&P's money, but that of its rate payers. Because as CL&P has testified at the CSC, and I am paraphrasing, it is not their money that is ultimately spent on the power lines, it is ratepayers' money.

We believe that transmission and utility infrastructure construction should not be a zero sum game, where the weakest and least able to advocate for their health, safety and well being are the losers and those with the most money win and prevail. With these as our opening comments, we will briefly address each major concerns.

 $^{^{2}}$ WE will from this point in time use CL&P and NU (Northeast Utilities) interchangeably to refer to inclusively, CL&P, WMECO and NU.

EMF Radiation

There is no scientific consensus on EMF radiation. CAOPLC cannot unequivocally say EMF radiation is unsafe; nor can NU or CL&P or WMECO say with 100% certainty that overhead any alternating current high voltage power line's EMF radiation is safe and harmless.

The scientific community seems to be split on this issue. The BioInitiative Report's scientists and many other scientists feel that EMF are harmful and harmful to the point of being deadly. Of particular concern is childhood leukemia. The WHO has classified EMF's as a "possible carcinogen" and has recommended further prioritized research. We still do not know and may not know for a few years.

And here is our perspective on the matter of EMF and the public's health and safety: First of all, we ask that all due consideration is given by the CSC and MA EFSB to our health and safety. That is consistent with the intent as we read it of CT law 04-246 that requires underground construction of power lines in residential area and especially near those areas in which children are present. As we have said, it is a grossly uneven playing field that we are on and while we feel strongly, passionately about our health and safety risks from the GSRP, we cannot mount the kind of strong and vigorous defense that we could if we had CL&P's resources and access to experts. And the irony is, as we understand it from the docket 370 testimony, is that CL&P's money and vigorous advocacy is eventually incorporated into its expenses and charged back to its rate payers. Our own money is used against us.

While the science is still evolving on EMF's, we feel that the prudent public policy to follow is to require underground construction for high voltage power lines. Once research shows EMF's to be a direct cancer risk, what will Connecticut's and Massachusetts's recourse be against NU, CL&P and WMECO after billions are spent to construct overhead power lines? Do we spend billions more to tear down the overhead lines and build the high voltage lines like we should have in the first place? Or do we go into the "acceptable levels of fatalities" risk analysis mode and do the calculus on how many children and adult deaths are acceptable?

Our collective history on being proactive and on the right side of public health issues for potentially hazardous substances is not a good one. There is a famous quote from George Santayana about "Those who forget history are condemned to repeat it." We once thought Asbestos was safe and a wonder material. It found its way into commercial and residential insulation, automotive break shoes and number of other commercial and residential insulation and heat shielding applications. Here is a sampling of substances and chemicals that were once approved by government regulators, substances that caused billion in remediation and litigation expenses.

TOXIC CHEMICALS AND SU	JBSTANCES ONCE APPROVED AND NOW BANNED BY THE FEDERAL GOVERNMENT
Arsenic	Asbestos
Lead Paint	Mercury
DDT	CFC's
Alar	Thimerisol
Thalidimide	2-4 D
2-4-5 T Agent	MBTE (in gasoline)
Orange	,
DES	PCB's & Dioxin (endocrine function disruptors)

No one can yet answer definitively if EMF's will join this group but we once again have the opportunity to either learn from history or have history repeat itself.

At the CSC much testimony has been given by the applicant to various plans and solutions to achieve reductions in EMF levels at the edge of the right of way. I do not think our concerns or comments on this issue has been fully realized, it certainly has not been heard by CL&P because they have not addressed it other than to dismiss our concern. And our concern is this, in our community, an agricultural community one in which people have more that a suburban lot, edge of the right of way considerations are meaningless because we travel under the power lines a number of times each day. We are in the right of way much more than most suburban and city residents. We therefore feel our concerns about EMF exposure are real and warranted.

We asked in our interrogatories to CL&P a number of questions about EMFs. Here is the statement that prefaced our EMF interrogatory questions:

"We could take some comfort in CL&P's quoted EMF number of 2.7 mG at our house at a distance of 350 feet from the edge of the power line ROW, if we intended to stay locked in our homes and not ever venture out. But that is not why someone buys acreage property or chooses to live in the country vs. a city. We spend time outdoors, walking, cross country skiing in the winter, walking our dogs up to Newgate Road and beyond, my orchard in particular is much closer to the power lines, and we do work in our fields like mowing and tree and fire wood cutting – there is a lot of outdoor activity – and that holds true for all of the residents in our area especially for families with children. Given the above prefaced situation and importantly that that CL&P has quoted a 200 mG reading directly below the proposed GSRP 345 kV power line, our questions are these: "

CL&P' responses include, "The cited statement is descriptive. Unless a person spent a large fraction of the year on or very close to the right-of-way, variations in the height of the line conductors would have a minor influence on their average long-term exposure."

My Mom had a great saying when my brother and I were growing up, "You are hard of listening." If this is not a profound example of CL&P's being deliberately hard of listening to respond to a statement that details all of the ways that rural residents do actually spend "a large fraction of the year on or very close to the right-of-way," then I do not know what is.

CL&P also responded in writing to a different EMF interrogatory question that, "CL&P's representatives verbally stated at the referenced (town) meetings that no public health risk of transmission line EMF exposure has been established after several decades of research on this topic."

Here is a statement from the report of the British Children with Leukaemia Foundation, a charity founded by Princess Diana:

Electric and magnetic fields (EMF) are created by the presence of electricity. They surround us in modern life and are produced in varying degrees and strengths by all

³ CL&P response Q-CAOPLC-004 6/30/09

⁴ CL&P response Q-CAOPLC-01 6/30/09

elements of the electricity supply system – from high voltage power lines to the electrical appliances in our homes. EMF have come under scrutiny as a possible source of harm and have been blamed for a wide range of adverse health effects. A great deal of research has been carried out investigating these possible effects, with mixed results. Perhaps the largest body of evidence relates to childhood leukaemia where there is now the strongest evidence of a link.

And the report goes on to conclude and the red highlighting is the Children with Leukaemia Foundation's report's highlighting and not CAOPLC's highlighting:

Do electric and magnetic fields cause childhood leukaemia?

Following our review of the evidence, we have to say we don't know - yet. We believe that there is good epidemiological evidence for a doubling of risk of childhood leukaemia in children exposed to EMF above a certain level (0.4 μT). To progress from this to a proof that EMF are a cause of childhood leukaemia is a big jump and, at this stage, not clearly supported by the biological evidence although we have perhaps moved on from 'implausible' to 'plausible'. More research work needs to be done and this report ends with some recommendations for future studies.

Here is the key point that we think is not yet at the forefront of EMF discussion with regard to the GSRP. The EMF threshold referenced in the above report is 0.4 μ T. The conversion for microTesla to MilliGauss is to multiply microTesla by a factor of 10. ⁵

The British study is concerned about "plausible" epidemiological associations at what amounts to a 4 milliGauss level. The 200 milliGauss level that CL&P says we will experience as we travel near or under the GSRP power lines is 50 times that of the threshold in this study. We have found that a large number of the scientific studies on EMF's are based on these lower single digit milliGauss levels. We know of no study and it appear that CL&P does not know of one either from its answer to our interrogatory question shown below. CL&P responded with "CL&P knows of no epidemiological study of this type the question describes ever being performed or proposed."

"Question: We want a chart or study that shows cancer and/or any other health risks vs. time exposed at 115 kV and 345 kV EMF levels. Can CL&P furnish epidemiological data such as this? Given all of the data presented by CL&P in CSC docket 272, did CL&P or its expert witnesses present this type of information? Can and will CL&P present this data at the docket 370a evidentiary hearings, why or why not?"

And CAOPLC offered this example as a way to explain our concern about Annual Average Load calculations and ask questions as to why we think AAL is a very misleading metric and why CL&P is using it:

"Here is an explanation of why metrics like the AAL are not meaningful especially to a layperson concerned about his or her EMF exposures and cancer risk: Suppose I had a Ferrari. If my average speed for a six hour European trip was 55 mph that sounds very responsible and safe. But what if I then told you that I derived that average speed by travelling back roads at 37 mph for most of the trip with a couple of bursts to 170 mph on the German Autobahn?

 $^{^{\}rm 5}$ This formula was offered by CL&P in response to CAOPLC interrogatory question Q-CAOPLC-002.

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The average speed is not problematic or dangerous, the maximum speed is. An average EMF without quantifying the low and high boundary numbers is very misleading and of little or no value."

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CL&P response was: "The analogy between the speed of a vehicle to the current flow on a transmission line is flawed. While there is a clear relationship between increased (sic) in the speed of a vehicle and the increase in the risk of harm, such is not the case with respect to EMF exposures."

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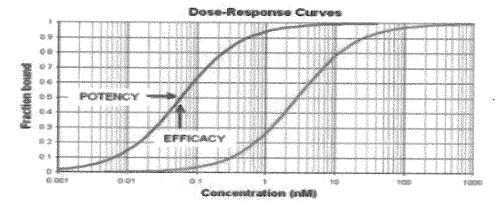
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With all due respect, CL&P's answer is wrong. We were asking through an example about the dose/response curve. We were asking for CL&P's response using one of the most basic principles of toxicology and pharmacology: that different concentrations of any substance will produce different effects. And since most EMF studies and concerns are at the single digit milliGauss level and our potential EMF exposure will be in the 200 milliGauss and above range, it is certainly a subject worth exploring.

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Dose/Response curve



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Here is some further information on the dose/response relationship:

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352 353 A dose-response curve is a simple X-Y graph relating the magnitude of a stressor (e.g. concentration of a pollutant, amount of a drug, temperature, intensity of radiation) to the response of the receptor (e.g. organism under study). The response may be a physiological or biochemical response, or even death (mortality). A number of other effects (or endpoints) can be studied.

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The measured dose (usually in milligrams, micrograms, or grams per kilogram of body-weight) is generally plotted on the X axis and the response is plotted on the Y axis. Commonly, it is the logarithm of the dose that is plotted on the X axis, and in such cases the curve is typically

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sigmoidal, with the steepest portion in the middle.

359 360 The first point along the graph where a response above zero is reached is usually referred to as a threshold-dose. For most beneficial or recreational drugs, the desired effects are found at doses slightly greater than the threshold dose. At higher doses, undesired side effects appear and grow

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stronger as the dose increases. The stronger a particular substance is, the steeper this curve will

- be. In quantitative situations, the Y-axis usually is designated by percentages, which refer to the percentage of users registering a standard response (which may be death, as in \underline{LD}_{50}). Such a
- 365 curve is referred to as a quantal dose response curve, distinguishing it from a graded dose
- 366 response curve, where response is continuous.⁶

Problems with the Linear Dose/Response Model

- 368 Problems exist regarding non-linear relationships between dose and response, thresholds reached
- and 'all-or-nothing' responses. These inconsistencies can challenge the validity of judging
- causality solely by the strength or presence of a dose-response relationship. A threshold model or
- 371 <u>linear no-threshold model</u> may be more appropriate, depending on the circumstances.
- Endocrine disruptors have also been cited with producing one effect at high dose and a different
- 373 effect at low doses.

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374 INTRODUCTION TO TOXICOLOGY⁷

- 375 The science of toxicology is based on the principle that there is a relationship between a toxic reaction
- 376 (the response) and the amount of poison received (the dose). An important assumption in this
- relationship is that there is almost always a dose below which no response occurs or can be measured. A
- 378 second assumption is that once a maximum response is reached any further increases in the dose will
- 379 not result in any increased effect.
- One particular instance in which this dose-response relationship does not hold true is in regard to true
- 381 allergic reactions. Allergic reactions are special kinds of changes in the immune system; they are not
- 382 really toxic responses. The difference between allergies and toxic reactions is that a toxic effect is
- directly the result of the toxic chemical acting on cells. Allergic responses are the result of a chemical
- 384 stimulating the body to release natural chemicals which are in turn directly responsible for the effects
- seen. Thus, in an allergic reaction, the chemical acts merely as a trigger, not as the bullet.
- 386 For all other types of toxicity, knowing the dose-response relationship is a necessary part of
- 387 understanding the cause and effect relationship between chemical exposure and illness. As Paracelsus
- once wrote, "The right dose differentiates a poison from a remedy." Keep in mind that the toxicity of a
- 389 chemical is an inherent quality of the chemical and cannot be changed without changing the chemical to
- another form. The toxic effects on an organism are related to the amount of exposure.

MEASURES OF EXPOSURE

- Exposure to poisons can be intentional or unintentional. The effects of exposure to poisons vary with
- the amount of exposure, which is another way of saying "the dose." Usually when we think of dose, we
- think in terms of taking one vitamin capsule a day or two aspirin every four hours, or something like
- that. Contamination of food or water with chemicals can also provide doses of chemicals each time we
- eat or drink. Some commonly used measures for expressing levels of contaminants are listed in table 1.
- These measures tell us how much of the chemical is in food, water or air. The amount we eat, drink, or
- 398 breathe determines the actual dose we receive.

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⁶ Material is from Wikipedia.

Material is excerpted from http://pmep.cce.cornell.edu/profiles/extoxnet/TIB/dose-response.html

Concentrations of chemicals in the environment are most commonly expressed as ppm and ppb. Government tolerance limits for various poisons usually use these abbreviations. Remember that these are extremely small quantities. For example, if you put one teaspoon of salt in two gallons of water the resulting salt concentration would be approximately 1,000 ppm and it would not even taste salty!

Table 1. Measurements for Expressing Levels of Contaminants in Food and Water.				
Dose	Abbrev.	Metric equivalent	Abbrev.	Approx. amt. in water
parts per million	ppm	milligrams per kilogram	mg/kg	1 teaspoon per 1,000 gallons
parts per billion	ppb	micrograms per kilogram	ug/kg	1 teaspoon per 1,000,000 gallons

DOSE-EFFECT RELATIONSHIPS

The dose of a poison is going to determine the degree of effect it produces. The following example illustrates this principle. Suppose ten goldfish are in a ten-gallon tank and we add one ounce of 100-proof whiskey to the water every five minutes until all the fish get drunk and swim upside down. Probably none would swim upside down after the first two or three shots. After four or five, a very sensitive fish might. After six or eight shots another one or two might. With a dose of ten shots, five of the ten fish might be swimming upside down. After fifteen shots, there might be only one fish swimming properly and it too would turn over after seventeen or eighteen shots.

The effect measured in this example is swimming upside down. Individual sensitivity to alcohol varies, as does individual sensitivity to other poisons. There is a dose level at which none of the fish swim upside down (no observed effect). There is also a dose level at which all of the fish swim upside down. The dose level at which 50 percent of the fish have turned over is known as the ED50, which means effective dose for 50 percent of the fish tested. The ED50 of any poison varies depending on the effect measured. In general, the less severe the effect measured, the lower the ED50 for that particular effect. Obviously poisons are not tested in humans in such a fashion. Instead, animals are used to predict the toxicity that may occur in humans.

One of the more commonly used measures of toxicity is the LD50. The LD50 (the lethal dose for 50 percent of the animals tested) of a poison is usually expressed in milligrams of chemical per kilogram of body weight (mg/kg). A chemical with a small LD50 (like 5 mg/kg) is very highly toxic. A chemical with a large LD50 (1,000 to 5,000 mg/kg) is practically non-toxic. The LD50 says nothing about non-lethal toxic effects though. A chemical may have a large LD50, but may produce illness at very small exposure levels. It is incorrect to say that chemicals with small LD50s are more dangerous than chemicals with large LD50s, they are simply more toxic. The danger, or risk of adverse effect of chemicals, is mostly determined by how they are used, not by the inherent toxicity of the chemical itself.

The LD50s of different poisons may be easily compared; however, it is always necessary to know which species was used for the tests and how the poison was administered (the route of exposure), since the LD50 of a poison may vary considerably based on the species of animal and the way exposure occurs. Some poisons may be extremely toxic if swallowed (oral exposure) and not very toxic at all if splashed on the skin (dermal exposure). If the oral LD50 of a poison were 10 mg/kg, 50 percent of the animals who swallowed 10 mg/kg would be expected to die and 50 percent to live. The LD50 is determined mathematically, and in actual tests using the LD50, it would be unusual to get an exact 50% response. One test might produce 30% mortality and another might produce 70% mortality.

- 436 Averaged out over many tests, the numbers would approach 50%, if the original LD50 determination
- 437 was valid.
- The potency of a poison is a measure of its strength compared to other poisons. The more potent the
- poison, the less it takes to kill; the less potent the poison, the more it takes to kill. The potencies of
- poisons are often compared using signal words or categories as shown in the example in table 2.
- The designation toxic dose (TD) is used to indicate the dose (exposure) that will produce signs of toxicity
- in a certain percentage of animals. The TD50 is the toxic dose for 50 percent of the animals tested. The
- larger the TD the more poison it takes to produce signs of toxicity. The toxic dose does not give any
- information about the lethal dose because toxic effects (for example, nausea and vomiting) may not be
- directly related to the way that the chemical causes death. The toxicity of a chemical is an inherent
- 446 property of the chemical itself. It is also true that chemicals can cause different types of toxic effects, at
- different dose levels, depending on the animal species tested. For this reason, when using the toxic dose
- designation it is useful to precisely define the type of toxicity measured, the animal species tested, and
- the dose and route of administration.
- Returning to CAOPLC's analogy of the 170 mph Ferrari after this brief explanation of toxicology, it seems
- 451 evident that both time weighted exposure and maximum dosage levels are both critical to
- understanding the possible harmful and lethal effects of EMF radiation.
- 453
 454 And yet it is still difficult to isolate out and remove any micro and macro environmental effects from an
- analysis of EMF's. Returning to the Children with Leukaemia Foundation study, on page 8 there is a
- 456 table of other positive causative factors in childhood leukemia such as exposures to pesticides and
- herbicides (CL&P does apply herbicides to maintain the ROW), to having smokers as parents, diet and
- 458 possible genetic mutations.

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Gene Mutations and Childhood Leukemia Risk

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465 466 And there is this recent discovery reported in a British newspaper, The Daily Mail, which we have attached as Exhibit One. The article reports that a gene mutation in some children quadruples the risk of childhood leukemia and bone marrow cancers for children who live within 333 feet of a high voltage power line. The research showed that one in 20 children have this gene mutation. This offers a possible explanation as to why various animals studies have shown no or minimal response to EMF radiation.

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Toxicogenomics

There is also another scientific advance that may help resolve the questions surrounding EMFs and power lines. It is the relatively new scientific discipline of Toxicogenomics.

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- Toxicogenomics is the study of the response of the genome to toxic agent exposure; it has been described
- as 'a tool of unprecedented power' in toxicology [1].

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The term 'Toxicogenomics' in its broadest meaning encompasses profiling of gene expression, protein

composition (proteomics) and the metabolic constituents (metabonomics) of a cell. A key toxicogenomic technique is to profile (using a DNA microarray or 'gene chip') the cell-wide changes in gene expression following exposure to toxins. This approach creates the potential to provide a molecular 'fingerprint' of exposure or toxicological response to specific classes of toxic substances [1–3].

Gene expression changes measured by DNA microarrays can provide a more sensitive and characteristic marker of toxicity than typical toxicological endpoints such as morphological changes, carcinogenicity and reproductive toxicity [4]. Moreover, altered gene expression can occur immediately following exposure, whereas the clinical manifestation of toxicity might take days, months or even years to

develop. Initial 'proof-of-principle'experiments have successfully identified the category or toxicological

mechanism of toxic chemicals on the basis of their gene expression profiles [3,5,6]. The potential promise of this technology is enormous. For example, DNA microarrays could be used to identify or confirm the

category of toxic substances to which an individual was exposed, based on gene expression profiling.

Notwithstanding the tremendous potential of gene expression profiling, many obstacles and uncertainties remain to be resolved before toxicogenomic data should be used outside the research context for practical, regulatory or legal applications [7,8]. The toxicological significance of gene expression changes must be validated, including an evaluation of the robustness of microarray results between or across different laboratories, species, individuals, tissues and time periods [4]. For example, it will be important to understand the time course of gene expression changes following toxic exposures because some alterations might be transient and others might lead to permanent changes.⁸

Like all new technologies, Toxicogenomics has its advocates who see great promise and its critics who while recognizing the promise of Toxicogenomics have questions relating to its role in policy making decisions in environmental law and possible concerns of its ability to accurately isolate cause and effect relations in heterogeneous populations.⁹

And NU/CL&P's stance, offered to us in our "community outreach meetings" was that CL&P has no legal responsibility and are insulated from wrongful death claims from EMF's because CL&P "follows the standards and practice of current power line construction techniques." This cleanly is not a model of corporate responsibility or good citizenship. And it clearly seems to fly in the face of recent research.

In CAOPLC's opinion, overhead transmission lines while they may arguably be initially less expensive to construct, especially from the perspective of CL&P's balance sheet, they are a false and very risky economy. A Pennywise and Pound foolish choice as it were.

And we are asked by CL&P's insistence on HVAC technology and high voltage overhead lines to trade our health and safety against the visual pollution of 10 to 13 story high power towers. That is an easy

⁸ Toxicogenomics and toxic torts, Gary E. Marchant, Web: http://www.law.asu.edu/files/Programs/Sci-Tech/Commentaries/trends.marchant.pdf

⁹ The False Promise Of The Genomics Revolution For Environmental Law, *David E. Adelman** http://www.law.harvard.edu/students/orgs/elr/vol29_1/adelman.pdf

choice, our health and our children's' health and safety is much more important. If high towers reduce EMF fields and given the time residents and children spend in the ROW, the higher the towers the better if that is our only choice.

If there only was a safe and more environmentally responsible way to construct the transmission line to meet CL&P's stated need for reliable electricity but one without all of the possible health, safety and visual impacts of a row of large overhead towers. And CAOLPC believes there is: HVDC power lines.

HVDC Technology - Background Information, Technical Applications and Costs

The text below is excerpted from: Connecticut Siting Council -- <u>Investigation into the Life Cycle Costs of Electric Transmission Lines, 2007</u>. (Underlining is for emphasis and to note CAOPLC's discussion points.)

" 5.3.2 HVDC Typical Costs

High voltage direct current transmission systems involve the conversion of alternating current power to direct current for the purpose of transmitting the power over long distances, typically hundreds of miles. Shorter applications are also feasible depending upon the specific requirements. A recent example in the Connecticut is the Cross Sound cable, a 40 km, 330 MW, ±150 kV HVDC cable connecting Connecticut with Long Island, New York. The (Cross Sound) cable connects the 345 kV transmission system at New Haven to the 138 kV system at Shoreham Generating Station on Long Island.

HVDC is used for special purposes such as, connecting AC systems of different system strengths or frequencies, and for connecting remote hydro or wind power interconnections to the grid. HVDC has the following characteristic benefits:

Controllable – power injected where needed

Higher power over the same right of way, thus fewer lines

Bypassing congested circuits – no inadvertent flow

Reactive power demand limited to terminals

Less losses over long distances
 Each potential application of HVDC must be evaluated in comparison to an AC circuit to meet the same

need. HVAC and HVDC are not equal technical alternatives. For overhead applications, long distance, point-to-point power transfers are an application where HVDC may be the only reasonable alternative. For underground or submarine applications the high capacitance and the resulting costs, create the possibility for HVDC to be cost competitive and operationally preferred to an AC circuit. The Cross Sound cable is an example. The high cost of terminal converter stations required for HVDC often offset any potential savings compared to an AC line.

Only long distance applications tend to overcome this cost addition. Distances required to reach a break even comparison between AC and HVDC vary widely with underground and overhead applications, but generally underground (or submarine) distances of 30 miles are required while the overhead distance required for feasibility may be ten times as much¹⁰. (See footnote 10)

¹⁰ If instead of looking at the GSRP as having a stand-alone Connecticut component and having a stand-alone Massachusetts component, since it is all NU subsidiary companies constructing the

HVDC must also be considered in the context of being a component of a larger AC system. The

compatibility of the systems, the locations and land requirements for converter stations, future load

growth, long term maintenance costs and many other considerations must be taken into account when

considering an HVDC application. These are all critical elements of a life-cycle cost analysis that

compares HVDC and HVAC for each specific situation. Some examples of installed cost of two terminal

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Table 5-4 HVDC Typical Costs

1000 MW \$120 - \$170

2 Terminal HVDC Typical Costs Transmission System Capacity Installed Cost (millions of dollars)

200 MW \$40 - \$50 500 MW \$75 - \$100

HVDC systems are shown in Table 5-4. (This includes the terminals only, not the line itself.)

2000 MW \$200 - \$300

The potential use of HVDC transmission as an alternative to the proposed Middletown to Norwalk HVAC transmission project was studied and debated in detail during the Docket 272 proceedings in 2004.

The end result was that HVDC lines were rejected as a viable alternative for the proposed AC line. The reasons for rejecting HVDC were:

- 1. The risk of introducing harmonics into the system associated with *classical HVDC solutions.* 11.
- 2. Increased complexity in the control and operation of HVDC systems...due to the scheduling of power.¹²
- 3. The likelihood that an HVDC "...solution may preclude any additional generation from ever being installed between Beseck and Norwalk due to the additional costs of 100 to 150 million dollars for each generator connection and the difficulty in recovering these high costs". (Tr. 7/29/04, p. 139). 13

project it should be viewed as a single project. CI7 will not consider HVDC for the CT portion because it is only a few miles. Changing a CL&P hat to a WMECO hat when the GSRP crosses the Suffield - Agawam border, should not be allowed to disadvantage the economics of HVDC technology, especially when weighed against all the health, social, local and citizen economic benefits and the preservation of the Metacomet trail.

Additionally, the NEEWS CCRP project directly connects to the GSRP. The is one long 345 kV power line running from Ludlow, MA to the Watertown, CT area. It should be treated as such especially if favorable engineering solutions are being overlooked because of CL&P's arbitrary parsing of the power transmission project into arbitrary components. The same hold true for the NEEWS Intestate Reliability project. When considered together the NEEWS project are roughly 150 miles of transmission lines at a projected cost of \$2.4 billion.

¹¹ CAOPLC *Emphasis added.* See Addendum Materials, page 35 of docket 370 ABB HVDC engineering document which was commissioned by CL&P. ABB has solution for harmonics.

¹² See Addendum Materials.

594 595 596 597 598	In this case, the additional costs for each generator connection are those associated with build additional HVDC terminal. Many other aspects of embedding an HVDC line were also discussed the Docket 272 hearings.	ling an during
599 600 601	These and the above-mentioned factors make it unlikely that either an overhead or underground line will be installed within the State of Connecticut as a direct alternative to an HVAC line. The the life cycle costs of such lines are not addressed in this report."	HVDC refore,
602	Notes and commentary on HVDC technology.	
603 604 605	• It appears from the highlighted text that the CSC only examined the "HVDC Classic" technology	ology.
606 607 608	 There are two well established types of HVDC technology, (1) "HVDC Classic" and (2) Light". 	"HVDC
609 610 611 612 613	 We believe the CSC's conclusion that "<u>it unlikely that either an overhead or underground line will be installed within the State of Connecticut as a direct alternative to an HVAC I now incorrect and potentially prejudicial to docket 370 unless it is reexamined and upda address the HVDC Light technology.</u> 	ine" is
614 615 616 617	This below excerpted material is from the web site of the Swiss electronics giant, ABB, who devented he HVDC Light technology. Much the same information can also be found on the web site of Sie ABB's German counterpart.	
618 619	Any search of HVDC Light installations will find that the vast majority of the world has embrace echnology and that there are numerous successful installations of HVDC Light technology.	ed the
620	HVDC Light ¹⁵	
621	"HVDC Light is the most interesting power transmission system developed for several deca	des"
622 623 624 625	HVDC Light [®] is a state-of-the-art power system designed to transmit power underground as under water, also over long distances. It offers numerous environmental benefits, including "invisible" power lines, neutral electromagnetic fields, oil-free cables and compact convert stations.	g
626 627 628 629	HVDC Light $^{\circ}$ increases the reliability of power grids, and the technology extends the econor power range of HVDC transmission down to just a few tens of Megawatts (MW). In the upprange, the technology now reaches 1,200 MW and ± 320 kV.	mical er

¹³ Also see Addendum. ABB offered a solution for installing new generation facilities.

Given the commentary in this section, and given the recent advances in HVDC technology, this conclusion unless reexamined, may be prejudicial and if relied upon as a precedent may prevent the consideration and application of beneficial and cost effective technology.

¹⁵ Source: <u>http://www.abb.com/industries/us/9AAC30300394.aspx</u>

630 631	It is quick to install and provides an alternative to conventional AC transmission systems and local generation. Possible applications include:
632	 Connecting wind farms to power grids
633	 Underground power links
634	 Providing shore power supplies to islands and offshore oil & gas platforms
635	 Connecting asynchronous grids
636	City centre in-feed
637	Utilities are under extreme pressure to meet consumer and regulatory demands for a high
638	quality, competitively priced power supply that has low environmental impact. The expansion
639	of AC transmission capacity is often limited by local planning regulations and the concerns of
640	local residents who object to the installation of new overhead lines.
641	
642	It is now economically feasible to expand transmission capacity using underground HVDC
643	cables. This approach not only minimizes environmental impact, it also improves the quality
644	of the power supply.
645	
646	HVDC Light $^{\circ}$ was introduced in 1997. A number of underground transmissions up to 350 MW are
647	in commercial operation and more are being built.
648	Applications of HVDC Light
649	HVDC Light is an alternative to conventional AC transmission or local generation in many
650	situations.
651	HVDC Light [®] has important advantages, such as underground cables instead of overhead lines,
652	short delivery times, compact stations, controllability of power and voltages, possibility for
653	multi-terminal operation, etc.
654	The fact that it is possible to build a long electric power transmission underground and avoid
655	public opposition and long uncertain approval processes, makes the HVDC Light system very
656	attractive.
557	From only this brief introduction, it appears clear that we would be remiss especially considering CL&P's
658	proposed investment of \$700 million dollars in the GSRP and \$2.4 billion in NEEWS to not to fully and
659	independently investigate this technology.
660	
661	One of CAOPLC's key goals to have the CSC and/or MA EFSB approve retaining an independent
662	engineering firm such as KEMA to study:
663	
664	(1) if it would be technically feasible, cost effective and appropriate to use HVDC Light technology in
565	CL&P existing design for the GSRP,
566	
567	(2) if it is not technically feasible, cost effective and appropriate could similar reliability objectives be
568	achieved with a different design that does use HVDC Light technology and,
560	

670 671 672	(3) un	if so, prepare a comparative study of HDVC Light underground cable vs. 345 kV HVAC XLPE derground cable and345 kV HVAC ACSR overhead cables for the entire group NEEWS projects.
673 674	Ot.	her compelling and important HVDC documents for CSC and MA EFSB review:
675 676 677 678 679	(1)	This is a PowerPoint presentation given by Jeffrey A. Donahue, President and CEO of a HydroQuebec subsidiary company, TransEnergieUS, at the FERC Technical Conference, Hartford, Connecticut, October 13, 2004 on HVDC. It includes a number of photographs on how simply HVDC cable is installed using Australia's Murrylink project as an example.
680 681		This presentation is one of the best overviews of HVDC that we have found:
682 683		http://www.ferc.gov/eventcalendar/Files/20041026155240-Donahue,%20Trans%C3%89nergy.pdf
684 685 686 687 688 689	(2)	This next document is ABB's engineering proposal for Docket 272 Middletown to Norwalk that confirmed the HVDC Light met every technical consideration set forth by NU's engineering staff and ISO-NE, that there are a number of successful worldwide installations (page 40) and that the proposed construction and installation costs (page 39) are comparable to CL&P's HVAC overhead/underground solution that was constructed for the Middletown to Norwalk segment:
690 691		http://www.ct.gov/csc/lib/csc/docket 272/nh1-493072-v1-abb technical description.pdf
692 693 694 695	(3)	This reference is for ABB's technical study for docket 272 Middletown to Norwalk that confirmed the HVDC Light met every technical consideration set forth by NU's engineering staff and ISO-NE. http://www.ct.gov/csc/lib/csc/docket 272/nh1-493071-v1-abb underground hvdc feasibility study report.pdf
696 697 698 699 700 701 702	(4)	And the last reference paper we would ask that OCC review, is a brief but very well done summary of the benefits of HVDC and its applications from Prof. L. A. Koshcheev, St-Petersburg, High Voltage Direct Current Power Transmission Research Institute. This paper was prepared for the Third Workshop on Power Grid Interconnection in Northeast Asia, Vladivostok, Russia, September 30 - October 3, 2003.
703 704 705		This paper is written in mostly layperson's terms and addresses HVAC health issues and on pages 7 and 8 discussed land use costs and how HVDC improves the economics of siting power lines in right of ways. Visual impacts are addressed on page 8.
706 707 708 709	rese	an editorial comment, it is surprising to CAOPLC that a Russian government and its sponsored HVDC earch agency are much more progressive and ecologically oriented than is NU and CL&P in its stance eards the benefits of HVDC technology:

http://www.nautilus.org/archives/energy/grid/2003Workshop/Koshcheev paper final1.pdf

710711

712

713714

715

In CAOPLC's research efforts, we have found that there is a growing consensus of opinions that HDVC will become a more dominant technology and that HVAC, while the preferred solution for the past century, will go the way of the buggy whip for the backbone of our national power grid. One startling

fact is that solely in the generation and transmission of electric power, the USA loses enough electricity to power all of Japan. ¹⁶

HVDC and Renewable Energy

Although there is a great deal of discussion about the need to harness renewable energy to help in both replacing the carbon-based fuel sources currently used in power generation and to lessen our dependence on foreign oil, there has been less discussion regarding the need to build a new infrastructure to convey that power. HVDC is the superior technology for renewable energy transmission.

The current electrical infrastructure is designed to move power from coal-fired power plants, natural gas fired generators (and a few nuclear plants) to large cities. The possible size of new solar and wind energy farms in California, the southwest and upper Midwest and wind farms throughout the New England coast easily swamps the ability of existing transmission lines to carry that power. By some estimates the amount of power that needs to be moved from anticipated solar and wind farms exceeds the existing infrastructure by a factor of four on any given route. This means that it will be necessary for some entity to undertake what could easily be described as the biggest regional infrastructure project since the Interstate system.

There are only two ways to convey this new source of renewable energy and they are the same two methods debated by Thomas Edison and Nicolai Tesla in the 1800s: direct current (Edison's choice) and alternating current (Tesla's choice). Although Tesla won the argument and alternating current became the exclusive means by which utilities move electricity in the United States, High Voltage Direct Current ("HVDC") lines offer several advantages over AC for the transmission of wind energy over long distances.

1. For long-distance distribution of electrical power, HVDC systems can be more efficient. As electricity is transmitted via an alternating current line, because of the constant cycling of the three phase power part of the transmitted energy transforms into heat and is wasted. HVDC systems suffer significantly lower thermal losses than the commonly used alternative current systems.

2. HVDC can carry much more power per conductor. This can be a substantial advantage when using a narrow right of way for a utility easement, as more power can be carried on each line. This also decreases the need for a wider tower array to carry the power.

3. HVDC lines can be placed closer together as they are not as susceptible to electrical harmonic interference. This is another feature of HVDC that works well with a narrower right of way.

4. Narrow right of way. The large AC projects currently in development may need in excess of 250 feet in width in order to build the large towers needed to support HVAC. Existing laws may not support that extra width. By utilizing HVDC, it may be possible to avoid the larger footprint needed for the tower structures. Instead of H-frame towers, HVDC can use single large steel pole structures.

 $^{^{16}}$ Michael Grunwald, Time Magazine, January 12, 2009 on Energy Efficiency and Conservation.

There are a few disadvantages of HVDC systems that have been documented:

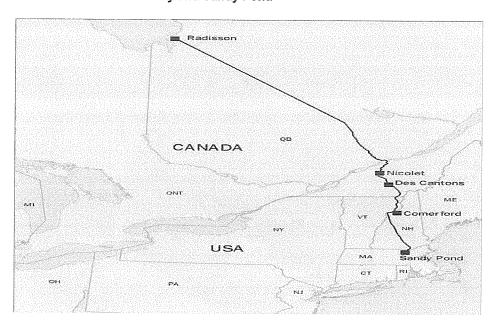
High cost of conversion. The main disadvantage of HVDC is the high cost of converting DC to AC.
 Therefore, it is anticipated that a HVDC utility line will have a limited number of converter
 stations, perhaps as few as two, one on each end of the line. For the transmission of renewable
 energy, this may not be a major disadvantage as the market for electrical power tends to be in
 areas that do not generate significant amounts of wind energy.

2. Lack of existing knowledge and infrastructure. Long-distance HVDC systems have not been widely used in the Americas.

However, a number of companies have announced intentions to use HVDC for electrical transmission lines, including the Titan project, which is a joint venture between Clipper Windpower and BP Alternative Energy for the transmission of wind energy from South Dakota to Chicago and several projects to deliver hydroelectric from Canada to New England and wind energy from Maine to Boston. Siemens is currently constructing a 5,000 megawatt (at 800 kilovolts) line in the Guangdong province in southern China. HVDC is widely used in Europe in undersea cables and is used by utilities to balance loads from disparate AC systems. ¹⁷

In New England, there is the 450 kV DC facility terminating at Sandy Pond. National Grid USA operates the New England portion of two interconnections know as Phase 1 and Phase 2, between New England and Canada. Sandy Pond is a + 450 kV DC 2000 MW bipolar converter terminal located in Ayer, MA.

HVDC Connection between James Bay and Sandy Pond



 As legislative mandates for ever increasing amounts of renewable energy come into play, for example, in Connecticut there is a mandate to have at least 20% of the electricity to come from renewable sources there will be a growing demand for renewable energy power. If that metric is not achieved, there is a

penalty, an Alternative Compliance Payment that goes to the CT Clean Energy Fund. The fund will then invest the money into renewable projects.

Both Connecticut Utilities, UI and CL&P have produced a study that predicts the renewable energy penalties could reach \$200 million by 2011 and \$320 by 2020. The costs are incorporated into the rates consumers pay for electricity. The CT Clean Energy Fund paints a more rosy picture saying that there are enough renewable energy projects to meet the regional demand.¹⁸

No matter which prediction plays out, CAOPLC there is a compelling need to investigate the use of HVDC technology. It provides the far greater environmental benefit. It will most likely be a technology with a more productive and longer life cycle. It is less susceptible to outage from wind, ice and weather related causes. Studies in North Carolina showed an outage rate of 50% less. Studies conducted by the Australian government showed a outage rate of 80% less than HVAC overhead lines.¹⁹

HVDC is easier and quicker to install with simple cut and cover trenches. It required only plastic splices and not the huge concrete vaults of HVAC. It does not have the technical limitations of HVAC underground lines.

And when right of way costs and land acquisitions are considered, HVDC is a clear winner. On the Newgate right of way, CL&P has said that one more HVAC line can be installed in the right of way before more land is needed. In the more narrow Massachusetts right of way, the situation is even more problematic. HVDC solves that concern.

As we mentioned in previous testimony, CL&P has a fiduciary duty to its institutional shareholders. That may be why this was written in the CSC summary report by the CT Woodland Coalition to its members on how CL&P responded to a two engineering studies from ABB, the company that invented HVDC Light technology, on its finding that the entire Middletown to Norwalk project could be constructed underground and at a potential savings of over \$200 million to what CL&P actually spent to construct the transmission line:

Wednesday, December 15, 2004 20

Evidentiary Hearings (emphasis underlining and bolding is by CAOPLC)

Today opened with brief statements by four chief elected officials from municipalities along the Phase Two line. All felt that the Siting Council should take more time and be allotted more funds to evaluate undergrounding more thoroughly, per the state legislation in favor of undergrounding.

The major testimony of the day concerned the ABB Report. It offers a high-voltage direct current (HVDC) alternative to the proposed Phase Two, which transmits high-voltage alternating current (HVAC). Witnesses elaborated on the three options presented in the ABB Report, all of which involve undergrounding most of the way from Norwalk to

¹⁸ Hartford Advocate September 11, 2008

¹⁹ FERC Technical Conference, Hartford, Connecticut, October 13, 2004, Jeffrey A. Donahue, Hydro Quebec

http://woodlandscoalition.com/HearingUpdates.htm#_ftn1

- Middletown. According to ABB, the HVDC approach solves the reliability problems ISO-NE has found in the proposed Phase Two.
- 1.ABB. During early Siting Council hearings, it became evident that HVDC could be put underground reliably for longer distances than HVAC, and the Siting Council directed NU to follow up on this possibility: NU then hired ABB. As a worldwide company that is a leader in HVDC technology, ABB did feasibility studies to see if HVDC underground could meet the Applicant's specifications for Phase Two.

- 2. The ABB Report. HVDC transmission is a fundamentally different type of electrical system than HVAC. It offers few problems with undergrounding; instead, the main problem ABB needed to analyze was the feasibility of embedding a SWCT HVDC line in a system that is otherwise HVAC. They came up with three feasible options, all involving different combinations of new converter stations and other equipment to manage the integration. One feature of their study was that it covered only Norwalk to Beseck (a substation in Wallingford), and not the entire length of the line from Norwalk to Middletown. This was per order of the Applicants.
- 3. Discussion of the ABB Report. Much of the cross examination by the Applicant's and ISO of ABB was contentious, the cross serving to challenge the very company hired by the Applicants. ABB was questioned closely about reliability in regards to a DC segment in the middle of an AC line. Questions were raised about expandability, what happens when there is new generation, for example. PSE&G, a generating company, also participated in the cross of ABB, also not in a supportive questioning. The attorneys representing the municipalities pressed, in their cross, ABB to know if an HVDC line could be extended the whole length of the proposed route from Norwalk to Middletown, and ABB was unable to give them that assurance, stating they hadn't been contracted to study the whole route²¹. The cost of an HVDC alternative is clearly an issue, as new converter stations would have to be built from the ground up at certain points, to replace conventional sub-stations, but since ABB had not been contracted to examine costs in any detail, cost comparisons were not a major focus of discussion.
- 4. <u>Next steps.</u> At present, the Reliability and Operability Committee (ROC), a group of engineers from the Applicants and ISO-NE, are doing tests, running studies and evaluating all of the major alternatives so far suggested to original Phase Two proposal. The ROC report is due on or about December 20. It's unclear what the ROC report will suggest, or whether its suggestions will focus on an HVDC alternative. Many good questions, yet to be answered, were put on the table regarding the use of DC in this project.

CL&P is not impartial and without vested interests. CL&P cannot be relied upon to produce fair and impartial engineering studies for a technology that they for whatever reason do not embrace.

²¹ If the proper instruction had been given to ABB by CL&P to follow the mandate of the CSC to investigate the undergrounding of the entire transmission route, CAOPLC wonders how the Middletown project would have turned out. We feel that at a minimum, the CSC should have required ABB to investigate the feasibility of undergrounding the entire route.

869	Therefore, CAOPLC asks that the CSC and/or MA EFSB retain an independent engineering firm to such
870	as KEMA to study the feasibility of using HVDC Light or HVDC technology for the GSRP and other
871	NEEWS projects.
872	
873	Visual and Environmental Impacts of the GSRP
874	
875	The visual impacts that cause the most concern for CAOPLC members are those of the proposed towers.
876	The tower height is a trade off between EMF mitigation and Visual Pollution of the overhead towers.
877	o was a second and wind and wind and olidition of the overhead towers.
878	If one followed the principles of reductio ad absurdum, would anyone agree to run power lines along
879	the top of Mount Rushmore or along the middle of the Washington DC mall or in the middle of the
880	Grand Canyon? Absolutely not. It would be unthinkable to deface such national treasure as these.
881	
882	The siting councils have to decide the importance of preserving a National Heritage Trail area. Does the
883	Metacomet trail and Newgate area rise in importance to that of Mount Rushmore? No. Is it a locally
884	and regionally historically significant and beautiful scenic and recreational area, Yes. Beyond these brief
885	comments, lies your deliberations.
886	
887	CL&P has used the Truescape simulation technology to try to show how benign the impacts of the GSRP
888	will be. CAPOPLC has a number of issues with the use of Truescape. First it was only done in a "leaves
889	up" season. That is the equivalent in our minds to CL&P having ABB study only a portion of the
890 891	underground solution and then dismissing their conclusions as incomplete. For a full and balanced view
892	of the visual impacts on this area, a companion simulation should have been done showing the area with the leaves down.
893	with the leaves down.
894	The area has heavy deciduous trees foliage. CAOPLC will readily concede that when there are leaves on
895	the trees, the present 70 foot tall lattice towers are for the most part adequately hidden. We are not so
896	certain about the much higher 130 foot towers. But when there are no leaves on the trees, our
897	panoramic view is that of power towers.
898	parameter to that of power towers,
899	Our second issue with Truescape can be succinctly summed up by the testimony and conclusion reached
900	Truescape's expert witness, Mr. Coggan:
901	
902	MR. LEGERE: There was when you're you're looking at the video, it's location
903	7, it's the intersection of Copper Hill and Newgate Road, and in the video it was where it came up to a red
904	stop sign and you saw a 35 mile-an-hour speed limit sign, a couple of towers, the camera pulls back, and

and where you're saying that the Truescape is representative -- video accurate of the area -- I want to ask

why the opposite direction -- the views from the -- you're standing north looking south -- if you switched

905

906

907 your viewpoint and you were south looking north, the Truescape would have shown two houses that are considered fall zone houses 22 where the tower --908 909 CHAIRMAN CARUSO: Are they --910 MR. LEGERE: -- is directly --911 CHAIRMAN CARUSO: Well, I guess the question is why did you choose going in 912 that direction rather than --913 MR. LEGERE: Yes --914 CHAIRMAN CARUSO: -- turning around and seeing it the other way? 915 MR. LEGERE: Yes. 916 CHAIRMAN CARUSO: Okay. Why did you choose the directions in which you 917 showed the simulation? 918 MR. COGGAN: Well, it was a -- it was a collaborative decision between Truescape 919 and Northeast Utilities. It seemed to me to be the most obvious route. 920 And one of the -- one of the reasons was that -- from my perspective when I first 921 drove down there and we dropped that at the clearing on Newgate Road and we looked through, that 922 seemed to give a decent view of the power line. Now one of the things that we always and do is get a synergy with the viewpoints and we try and go and take consistent and -- consistent in the direction that 923 we're traveling. And bear in mind that this is a representative video rather than a drawing upon each 924 925 individual house. So it's as simple as that. There was no other reason than, you know, it seemed logical for 926 us.

²² A "Fall Zone" house is defined by HUD and FHA as a home situated so close to a power tower that if the tower were to fall, personal injury and property damage would occur. Fall Zone homes are not eligible for FHA financing, thus making them extremely difficult to market and sell without the ability to secure FHA's financing.

927	MR. LEGERE: It seemed my my last question would be if the viewpoints -
928	- if the survey points were different, Truescape would show a different view of the area? ²³
929	MR. FITZGERALD: I think we can stipulate to that.
930	MR. COGGAN: No, because we
931	MR. FITZGERALD: No, we can't
932	MR. COGGAN: we directed where the where the survey points were. So we
933	we actually they weren't known survey points that were in the ground. We had a surveyor go out there
934	and create those points for us on the backbone of the photo point positions that we were using.
935	MR. LEGERE: I think maybe you didn't understand my question, and I think maybe
936	I'm not understanding your answer. But to give it one other try, if if you used entirely different survey
937	points you used the term directing if you directed different survey points at different other points in
938	the Newgate area, the video would potentially look different?
939	MR. COGGAN: Well if we choose to simulate different areas
940	MR. LEGERE: That's that's my
941	MR. COGGAN: of course it would
942	MR. LEGERE: that's my question.
943	MR. COGGAN: yes.
944	MR. LEGERE: Yes, okay. That's it for me.
945 946 947 948 949	I freely and humbly admit that I do not have the cross examination skills of a courtroom litigator. But if a private citizen in a few minutes of cross examination can determine that the Truescape simulation only shows only what NU, CL&P and WMECO want it to show, it is not a very "truescape" at all. And its use and value in the final siting deliberations of the GSRP's visual impacts must be heavily discounted.
950 951 952	Equally problematic is a very delicate situation that we came across. We would preface it by saying that CAOPLC does not believe in anything other than a polite and respectful dialogue. We see no value in theatrics or confrontational tactics. Nor in personal or reputational attacks

²³ Bolding added by CAOPLC for emphasis.

So if we can present this in the most general way possible so that we avoid making it a personal issue and make it a concern that we have about how the construction process will be documented and monitored, we found that one of CL&P's panel of experts ran into legal difficulties for work that was done on a prior energy project. The executives of the firm that this person worked with were indicted by the federal government and eventually pled guilty to civil and criminal charges and paid fines of \$22 million.

The CL&P panel individual we are referring to was also personally indicted by the federal government but after the settlement was reached with the corporation the district court dismissed the charges. To be fair, the individual was not found to be personally liable.

Our concern does not relate to innocence or guilt and it is not about professional ability or competence. It is about what assurance do we have that the situation that occurred in this federal lawsuit will not occur on the GSRP? We would be willing to let CL&P address this issue in private before any response is offered. But we do feel it is a valid question to ask and a concern.

CAOPLC also discussed the issues of water runoff and the right of way clearing on Phelps Road. Our ideal solution is the undergrounding of the power lines and the use of HVDC power lines because the construction process is much less invasive, less land need to be cleared and there is of course the very big benefit that HVDC power lines do not emit EMF radiation.

Property Values

CAOPLC members have concerns about the visual impacts and the health and safety impact of the power towers on our property values.

In response to our concerns about the diminution of our property values, CL&P says emphatically that THERE IS NO LOSS OF VALUE FROM THE POWER LINES.

Interestingly when we ask about rights we have in the easement land, such as to ask that no pesticides be sprayed on our agricultural lands, especially for those properties that practice organic agriculture, CL&P paradoxically says we have no right to control what CL&P does in the right of way land.

Our property owner's rights to easement land, according to CL&P, were given up when we bought our properties BECAUSE THE EXISTING POWER LINES CAUSED A REDUCTION IN PROPERTY VALUE, a benefit we enjoyed in the form of a reduced price at the time of purchase. That reduction in value balances giving up, apparently as CL&P views it, all of our rights to the land save for paying property taxes on it on behalf of CL&P.

It goes without saying, other than in CL&P's world view, that it can't work both ways:

There can't be a loss of property value when it is favorable to CL&P;

• and there cannot be a "no loss of property value" situation when the reverse is true, when it is unfavorable to CL&P.

There have been numerous academic studies done to try to qualify and quantify the effects of high voltage power lines on home values. All of the studies use statistical modeling. Because an in depth

discussion of statistics and survey techniques are beyond the scope of this testimony, it is accurate to say any discussion of whether or nor HVOPL (high voltage overhead power lines) is much like a discussion of EMFs.

There are too many variables to account for such as if in new housing developments whether or not a developer has increased the lot size or improved the amenities of a home near a power line, or one that has a view of a transmission tower to help sell it. And whether or not those differences are accounted for in the data and statistical modeling. Some studies show that power lines do cause diminished property values to varying degrees and some studies show no loss of value. Pragmatically, it would be an interesting academic exercise to analyze whether or not a study commissioned by a utility, real estate developer or anyone else who had a vested interest in not having a loss of value has a strong statistical correlation with a finding of no loss or diminution of property value from HVOPLs.

There is a much easier way and practical to address and come to conclusions about this situation of diminished property values. Look at the Summary of Project Outreach Communication that CL&P entered into the CT CSC docket 370's evidence. There are numerous instances in that document where either a potential property buyer or a Realtor called CL&P to ask about the GSRP. There is some evidence that buyers are concerned about power lines as shown in this c logged comment, "Customer Service referred call to NU. Realtor stated that several have made but then dropped offers on the house after hearing about requested aerial photos." ²⁴ here was another entry to note that an area resident bought his own EMF meter to measure the radiation on his property.

The simplest question to ask, is if given the choice between two relatively similar homes in terms of price, square footage, Scholl districts, amentias and so forth, and one was within a short distance of a ten or thirteen story metal power transmission pole with 345,000 volts crackling through the power lines and one was not, which home would you chose for your family?

At what price point, especially if you had read up on the dangers of EMFS would you personally decide it was worth it to choose that home as a place to raise your family? Would that home be a safe environment for your children to grow up? Would that home be a safe environment for adults with a familial history of cancer?

CAOPLC asked this question in our CL&P interrogatories on page 8:

Does CL&P agree or disagree with the following statement, "If a demonstrable loss of property value occurs to a property owner from CL&P's GSRP overhead power line ROW construction project(s), that loss of property value constitutes a de facto Eminent Domain taking of property without giving the ROW resident the benefit of due process and legal representation." Please answer in detail with a legal justification for your answer.

CL&P answer the other questions in this series on property values and the power line easement but chose not to offer an answer or an objection to this question. To CAOPLC 's residents CL&P's silence is all of the information that we need to know.

²⁴ Page 5 of CL&P's Summary of Project Outreach Communications

1045	
1046	Final Comments
1047	
1048	CAMPIC is in the process of propering photographs and
1049	CAOPLC is in the process of preparing photographs and a video presentation of the
1050	Newgate/Metacomet area. It is not yet ready but if CL&P intends to show the Truescape simulation, we
1050	ask that we be given an equal opportunity to show the information that Truescape does not.
1051	In closing, we found two quotations that sould be seed to be a seed to
1052	In closing, we found two quotations that could be applicable to the ultimate result of the GSRP's siting process decision.
1053	process decision.
	The first is force Ct. Mt
1055	The first is from Sir Winston Churchill, "You can always count on Americans to do the
1056	right thing - after they've tried everything else."
1057	
1058	The second is from Ralph Waldo Emerson, "Do not follow where the path may lead. Go
1059	instead where there is no path and leave a trail."
1060	
1061	Even though we greatly admire Sir Winston Churchill, we hope that Emerson's words are the one that
1062	ring home and that the \$2.4 billion in GSRP/NEEWS money is spent to blaze a path that leads New
1063	England towards greater energy independence, greater source of renewable energy and a New England
1064	transmission grid infrastructure that keeps pace with what is going on in the rest of the world.
1065	o was an appropriate the rest of the world.
1066	We thank both the CSC and MA EFSB for the opportunity to present our testimony and to give voice to
1067	the concerns of the residents who will be affected by the GSRP and the NEEWS projects.
1068	and the MEE Wo projects.
1069	Respectfully submitted,
1070	
1071	Citizens Against Overhead Power Line Construction
1072	
1073	
1074	
1075	
1076	
1077	BY: Richard Legere, Executive Director
1078	
1079	
1080	
1081	<u>CERTIFICATION</u>
1082	
1083	I hereby certify that a copy of the foregoing will be mailed, e-mailed and/or hand delivered to all known
1084	parties and intervenors of record on the docket 370a service list.
1085	
1086	
1087	
1088	Richard Legere

EXHIBIT 3



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

Ten Franklin Square, New Britain, CT 06051 Phone: (860) 827-2935 Fax: (860) 827-2950 E-Mail: siting.council@ct.gov www.ct.gov/csc

DATE:

September 1, 2009

TO:

Parties & Intervenors

FROM:

S. Derek Phelps, Executive Director

RE:

DOCKET 370 – Consolidated procheding pyrsuant to the Connecticut Energy Advisory Board (CEAB) Request for Proposal (RFP) process under C.G.S. §16a-7c. Original application: The Connecticut Light & Power Company application for Certificates of Environmental Compatibility and Public Need for the Connecticut Valley Electric Transmission Reliability Projects which consist of (1) The Connecticut portion of the Greater Springfield Reliability Project that traverses the municipalities of Bloomfield, East Granby, and Suffield, or potentially including an alternate portion that traverses the municipalities of Suffield and Enfield, terminating at the North Bloomfield Substation; and (2) the Manchester Substation to Meekville Junction Circuit Separation Project in Manchester, Connecticut. Competing application: NRG Energy, Inc. application pursuant to C.G.S. §16-50l(a)(3) for consideration of a 530 MW combined cycle generating plant in Meriden, Connecticut.

At its meeting held on Thursday, August 27, 2009, the Connecticut Siting Council (Council) determined that the appropriate subject matter for the joint hearings on the above-referenced docket with the Massachusetts Energy Facilities Siting Board (EFSB) shall be limited to the environmental impacts and cost and reliability concerns of the Northern and Southern routes, exclusive of need. The issue of need is specifically excluded based on the amount of time already devoted to this topic in previous evidentiary hearings held in July and August.

The Council considered and denied the request of the Office of Consumer Council dated August 20, 2009 to present its witness, Mr. Paul Chernick, at the outset of the joint hearings.

The Council also considered and accepted the request of the Town of Suffield dated August 20, 2009 to file the testimony of the First Selectman, Scott R. Lingenfelter.

The Council will consider additional requests for permission to submit testimony or interrogatories specifically related to the joint hearings at the continued evidentiary hearing scheduled for September 2, 2009. Also, please note that any party or intervenor that is granted permission and intends to submit additional testimony or additional interrogatories specifically related to the joint hearings should pre-file those materials with the Council and other docket participants by Tuesday, September 15, 2009. Adherence to this pre-file deadline is essential.



Page 2 of 2

D370 Scope of Joint Hearings September 1, 2009

Additionally, the Council invites comments from parties and intervenors as to the potential appearance of a joint panel of both applicants, CL&P and WMECO, on or before September 11, 2009. The Council also requests parties and intervenors intending to participate and conduct cross examination at the joint hearings to notify the Council on or before September 11, 2009.

A verbatim transcript will be made of this hearing session and be deposited with Town/City Clerk offices within the municipalities of Bloomfield, East Granby, Enfield, Granby, Simsbury, Somers, South Windsor, Suffield, Manchester, Meriden, and Berlin for the convenience of the public.



STATE OF CONNECTICUT

CONNECTICUT SITING COUNCIL

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NOTICE OF SERVICE

I hereby affirm that a photocopy of this document was sent to each Party and Intervenor on the service list dated August 24, 2009 with method of service to each party and intervenor listed via either e-mail or hard-copy on September 1, 2009.

Dated: September 1, 2009

Lisa Fontaine

Custodian of Docket No. 370



EXHIBIT 4

STATE OF CONNECTICUT

SITING COUNCIL

THE CONNECTICUT LIGHT AND SEPTEMBER 2, 2009 POWER COMPANY 10:15 a.m.) APPLICATION FOR CERTIFICATES OF ENVIRONMENTAL COMPATIBILITY AND PUBLIC NEED FOR THE CONNECTICUT * DOCKET NO. 370A VALLEY ELECTRIC TRANSMISSION RELIABILITY PROJECTS WHICH CONSIST OF (1) THE CONNECTICUT PORTION OF THE GREATER SPRINGFIELD RELIABILITY * PROJECT THAT TRAVERSES THE MUNICIPALITIES OF BLOOMFIELD, EAST GRANBY AND SUFFIELD, OR POTENTIALLY * INCLUDING AN ALTERNATE PORTION THAT * TRAVERSES THE MUNICIPALITIES OF SUFFIELD AND ENFIELD, TERMINATING AT THE NORTH BLOOMFIELD SUBSTATION; AND (2) THE MANCHESTER SUBSTATION TO MEEKVILLE JUNCTION CIRCUIT SEPARATION PROJECT IN MANCHESTER, CONNECTICUT NRG ENERGY, INC. APPLICATION PURSUANT TO C.G.S. * DOCKET NO. 370B 16-50(a)(3) FOR CONSIDERATION OF A 530 MW COMBINED CYCLE GENERATING × PLANT IN MERIDEN, CONNECTICUT BEFORE: DANIEL F. CARUSO, CHAIRMAN BOARD MEMBERS: Colin C. Tait, Vice Chairman Brian Golembiewski, DEP Designee Wayne V. Estey, DPUC Designee Edward S. Wilensky

STAFF MEMBERS:

S. Derek Phelps, Executive Director Christina Walsh, Siting Analyst Melanie Bachman, Staff Attorney

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Philip T. Ashton
James J. Murphy, Jr.
Dr. Barbara Bell

1	LLC, NRG Energy, Inc., and GE Energy Financial Services.
2	According to the statute and its requirements under 16a-
3	7c(f), the CEAB submitted an evaluation report to the
4	Council relative to the proposed CL&P project and the
5	proposals for alternatives according to and in
6	conformance with relevant infrastructure criteria
7	guidelines established pursuant to 16a-7b. Of the three
8	respondents, only NRG Energy, Inc. filed an application
9	with the Council, and that being one pursuant to statutes
10	Connecticut General Statute 16a-50L(a)(3), for the
11	consideration of their proposal for a 300 I'm sorry
12	a 530-megawatt combined cycle generating plant in
13	Meriden. And this application was received by the
1.4	Council on March 19, 2009.
15	At this time, I wish to take up the
16	request by Citizens Against Overhead Power Line
17	Construction seeking permission to submit additional
18	testimony prior to the hearings of the Council and the
19	Massachusetts Energy Facilities Siting Board. Do we have
20	a motion on this request to allow this group to submit
21	additional testimony?
22	MR. PHILIP T. ASHTON: Mr. Chairman, I'd
23	be inclined to make a motion to allow the Citizens
24	AUDIO TECHNICIAN: A microphone please.

1	MR. ASHTON: I'm sorry. I'd be inclined
2	to make the motion to allow them to submit additional
3	testimony is this coming forward at the combined
4	hearings, I'm sorry?
5	CHAIRMAN CARUSO: Yes. This is for
6	additional testimony before the Council and the our
7	combined hearing with the Massachusetts Energy Siting
8	Facilities Board.
9	MR. ASHTON: I'm not sure what relevance
10	the Mass. Board has in this matter in view of their
11	testimony. I'm I'm trying to sort out where the best
12	place is. Clearly it belongs before this agency
13	CHAIRMAN CARUSO: That's right, but I
14	guess he's prior to that hearing that joint hearing
15	which we're holding
16	MR. ASHTON: Right
17	CHAIRMAN CARUSO: they want to submit
18	some extra testimony.
19	MR. ASHTON: If they submit it before the
20	hearing rather than at the hearing
21	CHAIRMAN CARUSO: Oh, yes
22	MR. ASHTON: Yeah, I
23	CHAIRMAN CARUSO: Right, Mr. Phelps?
24	We're going to

1 MR. S. DEREK PHELPS: Yes. Mr. Chairman, 2 we did -- we did lay out -- send correspondence out, 3 gosh, some -- maybe two weeks ago indicating under some procedural matters that if anybody wishes to submit prefiled testimony prior to either the joint hearings 5 6 with Massachusetts or the continuation hearings that 7 we're going to have here -- you'll recall that we set out a schedule at the beginning of this proceeding and I 9 think we had a prefiled date of early July. As a proper -- as a matter -- as a procedural matter, it's advisable 10 11 that anybody who wishes to file additional testimony in 12 this somewhat protracted proceeding, that they should 13 first ask permission from the Council. Now shortly 14 before our Council meeting last week, we received a 15 request from the Town of Suffield. You'll recall that 16 that was on the agenda. They acted on it. I believe 17 Attorney -- Mr. Ashton, I believe Attorney -- I believe 18 Attorney McGrath was actually away on vacation last week, 19 which to some degree would explain why we didn't receive 20 that in time for our Council meeting last week. I'm just 21 trying to make sure that the Council acts on these 22 requests and that they're properly acted upon by the full 23 Council.

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MR. ASHTON: And I concur with that

24

- completely. It's -- the question is -- I believe they request that it -
 MR. JAMES J. MURPHY, JR.: Well, a joint --
- 4 -
- 5 MR. ASHTON: -- to the joint meeting of
- 6 the Siting Council and the EFSB.
- 7 MR. PHELPS: What you're going to have
- 8 before you -- the Council acted on scope last week.
- 9 Without taking up the question of need, we're going to be
- 10 evaluating the north versus southern routes --
- MR. ASHTON: Yeah --
- MR. PHELPS: -- environmental and
- operational issues. It's the Council's discretion.
- MR. ASHTON: I would move that we accept
- it before that joint meeting --
- MR. PHELPS: Yes --
- MR. ASHTON: -- and not at that joint
- 18 meeting.
- MR. PHELPS: Mr. Ashton, we're going to --
- we're going to provide a schedule whereby everybody
- 21 understands -- and adherence is essential I would ask --
- 22 that everybody get their material into the Council in
- 23 order for us to get it out --
- 24 MR. ASHTON: Right --

1	MR. PHELPS: to the Council members
2	through the mailings that will go out the week before.
3	MR. ASHTON: Okay. My motion stands then,
4	Mr. Chairman.
5	CHAIRMAN CARUSO: Is there a second?
6	MR. MURPHY: Second.
7	CHAIRMAN CARUSO: It's been moved and
8	seconded. Any
9	MR. ASHTON: I
10	CHAIRMAN CARUSO: further discussion?
11	MR. ASHTON: I recognize this is a
12	significant change from the deadline that we had
13	established for prefiling of testimony. It is not
14	uncommon in my experience in hearings that we bend that
1.5	to a degree out of shape. I you're not happy, but
16	that's the reality we deal with. Mr Mr. Fitzgerald
17	is going to cut my liver out now (laughter).
18	MR. ANTHONY FITZGERALD: No, I just
19	MR. PHELPS: Mr. Chairman.
20	CHAIRMAN CARUSO: Mr. Phelps.
21	MR. PHELPS: That concludes my remarks,
22	sir.
23	CHAIRMAN CARUSO: Thank you, Mr. Phelps.
24	It's been moved and seconded. Any further discussion?

1	This is a meeting of the Council, but since it's
2	evidentiary yes, please, Mr. Fitzgerald.
3	MR. FITZGERALD: Well, I I mean I
4	thought that there might be an opportunity for
5	MR. ASHTON: Argument
6	MR. FITZGERALD: addressing motions?
7	CHAIRMAN CARUSO: Please, go ahead.
8	MR. FITZGERALD: And my question is and
9	I'm just trying to figure out what's going on here is
10	the motion is the testimony in which the motion
11	relates proposed to be testimony concerning the north
12	versus south route, the subject matter of the of the
13	joint hearings? If that's the case, I I wouldn't have
14	any objection to it. It seems it seems that the
15	notice solicited expressions of intent. If it if it's
16	if it's not, if it's something else, I would like to
17	know what the proposed subject matter of the testimony is
18	and why it couldn't have been submitted earlier.
19	CHAIRMAN CARUSO: But from what I heard
20	Mr. Ashton, you were requesting that whatever it is be
21	limited to in scope to something that was not asked
22	for in our prior schedule?
23	MR. ASHTON: I would hope that to be the
24	case. We recognize I'm sure Mr. Fitzgerald recognizes

1 that citizens groups that intervene in these sort of dockets have a tough time getting their act together and 2 3 are often hard pressed by the legitimate deadlines that are established --5 A VOICE: (Indiscernible) --6 MR. ASHTON: Yeah. I -- I feel that if we 7 separate out this testimony and the joint hearing, then I 8 will be much happier. I don't want to have this thing 9 married together at all. 10 MR. PHELPS: Mr. Chairman, if I may, sir? 11 CHAIRMAN CARUSO: Mr. Phelps. 12 MR. PHELPS: Mr. Chairman, I do think it's 13 perhaps worth noting that my efforts on behalf of the 14 Council to nail down the details of a joint hearing were 15 really only I guess successful, for lack of a better 16 word, within the last several business days. We did announce these dates as tentative dates for joint 17 hearings several weeks ago, but certainly I think it has 18 19 to be recognized that the joint hearing effort, to the 20 extent that it eventually became successful and we laid 21 down dates and we were able to have the Council take up 22 scope and announce what that scope was, all occurred within the last several weeks. And that of course lags 23 24 what was to be -- what was known as the prefiled date for

1	all participants that occurred back in July.
2	I would also call your attention to the
3	fact that the memo that just went out yesterday, again in
4	line with the Council's actions from last week, announces
5	that the scope of the joint hearings would be limited to
6	the environmental impacts and relative costs and
7	reliability concerns of the northern and southern routes,
8	exclusive of need, and that was worked out with the staff
9	of the Massachusetts Siting Board.
10	And finally, Mr. Chairman, I did ask that
11	Attorney McGrath be available at the table if you had any
12	questions for him, sir.
13	CHAIRMAN CARUSO: Comments?
14	MR. MATTHEW MCGRATH: I'd I would just
15	say that any any testimony that we do submit will be
16	limited to the environmental impacts and costs and
17	reliability concerns of the northern and southern routes.
18	And we will submit it by September 15th.
19	CHAIRMAN CARUSO: Mr. Fitzgerald.
20	A VOICE: That's contrary to your
21	MR. FITZGERALD: The well that sounds
22	like more than a comparison of the northern and southern
23	routes, but I will I will take it to mean that the
24	testimony is going to be within the scope of the joint

1	hearings. And that
2	AUDIO TECHNICIAN: You're going to have to
3	speak up.
4	MR. FITZGERALD: On that on that basis,
5	I I wouldn't object to it. I would like not to find
6	myself in the position of having to go over tilled ground
7	that really relates just to this proceeding and cross
8	cross-examination before the joint commissions.
9	CHAIRMAN CARUSO: Counselor, is that
10	okay?
11	MR. MCGRATH: Yes. We will
12	CHAIRMAN CARUSO: Are we all on the same
13	page?
14	MR. MCGRATH: Yes. Any testimony we
15	submit we understand what's of record already. And
16	anything will be only if it's beneficial to the overall
17	hearing.
18	CHAIRMAN CARUSO: Okay to the specific
19	topic which will be we will be covering in the joint
20	hearings?
21	MR. MCGRATH: Correct.
22	CHAIRMAN CARUSO: Right. Mr. Estey.
23	MR. WAYNE V. ESTEY: Mr. Chairman, I would
24	recommend to the Council that the testimony in whatever

1	form, on whatever subjects be allowed. I don't think it
2	will disrupt the orderly conduct of the proceeding in any
3	manner. The Council should be very solicitous and
4	welcoming of any comments from the citizens of
5	Connecticut and we should go out of our way to accept
6	whatever we can get from the citizens who are not often
7	parties to our proceedings. I don't think it is any
8	unfair surprise to the petitioners. They have an
9	opportunity to cross-examine the witnesses on their
10	testimony. I would not accept Mr. Fitzgerald's limited
11	objection or limited lack of objection or even require
12	that the petitioner restrain themselves from commenting
13	on any and all subjects. And I feel very strongly about
14	that.
15	CHAIRMAN CARUSO: Thank you. Mr. Ashton.
16	MR. ASHTON: Mr. Chairman, as the maker of
17	the motion
18	AUDIO TECHNICIAN: A microphone.
19	MR. MURPHY: Please, Mr. Ashton.
20	MR. ASHTON: As making as the maker of
21	the motion that's lacking a second at this stage of the
22	game
23	MR. MURPHY: It was seconded
24	CHAIRMAN CARUSO: It was

1 MR. ASHTON: It was seconded --2 CHAIRMAN CARUSO: Yes --3 MR. ASHTON: Okay. 4 CHAIRMAN CARUSO: Otherwise, we wouldn't 5 be discussing it. 6 MR. ASHTON: Alright. I empathize with Mr. Estey's point of view, but I don't agree with it. I 8 think that would create a chaotic situation. I can't imagine the DPUC operating under such wild west type of 9 10 procedural arrangements. There has to be a beginning, 11 there has to be an end. Everybody -- everybody has been 12 on notice of these hearings. If they chose not to 13 participate, so be it. If they chose to participate, 14 they have to follow reasonable rules of procedure. We 15 can't go back and bring in expert witnesses who have come 1.6 from god knows where every time somebody pops in a new 17 question that we don't know anything about. I think 18 that's fundamentally unfair. And I think that the agency 19 in my 30 plus years of experience -- or almost 40 years 20 of experience in dealing with it as been reasonable in 21 allowing out of time interventions, but trying to 22 progress the proceedings to a rational, reasonable, and 23 fitting conclusion without ping-ponging witnesses. And I 24 think that would be most unfortunate. So anyway, I move

1	the question.
2	CHAIRMAN CARUSO: Okay. So we have a
3	motion before us. Mr. Estey made offered an amendment
4	thereto by striking any limitations. Is there a second
5	to that amendment? (Pause). The Chair hearing none, the
б	amendment fails.
7	And we'll move on to the main motion
8	before us. All those in favor of accepting into the
9	record this testimony limited to those items to be
10	discussed at the hearing to be conducted with the
11	Massachusetts Energy Facilities Siting Board, please
12	signify by saying aye.
13	VOICES: Aye.
14	CHAIRMAN CARUSO: Opposed?
15	MR. ESTEY: Opposed.
16	CHAIRMAN CARUSO: And one how many
17	people do we have here (pause) so we have so
18	that's six to one. And the motion carries. Thank you.
19	So we'll get those things in before the next before
20	the joint hearing. Is that okay, Mr. Phelps
21	MR. PHELPS: Thank you, Mr. Chairman
22	CHAIRMAN CARUSO: are you able to send
23	out a memo
24	MR. PHELPS: Yes, sir